



Shockoe Valley Streets Improvement Project

Section 106 Consulting Parties Meeting

April 10, 2019



Agenda

Introductions

The Section 106 Process

Project Overview

Section 106 Studies So Far

Historic Architecture

Archaeology

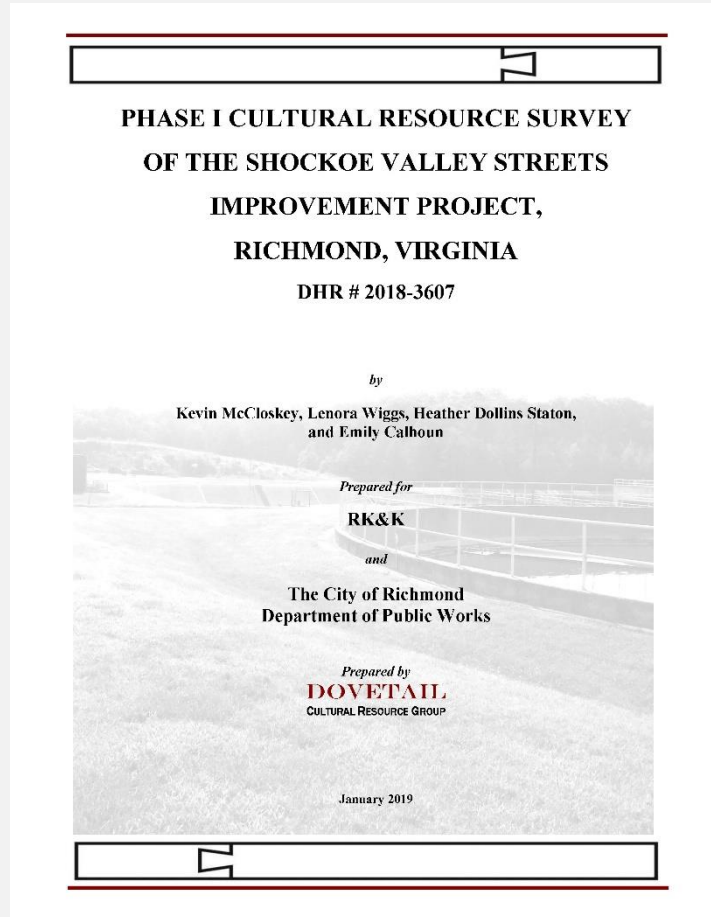
Next Steps

Historic Architecture Effects Assessment

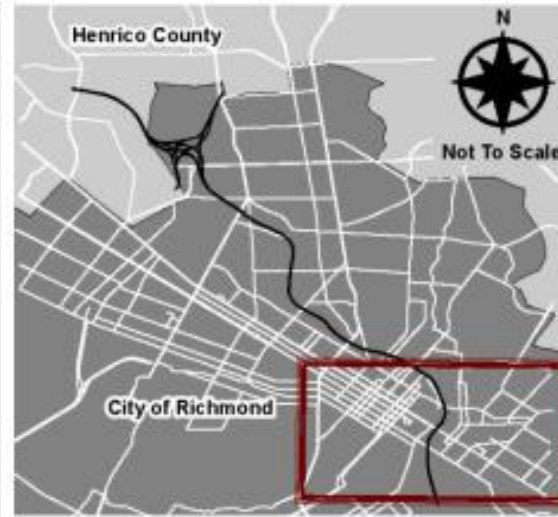
Additional Archaeology

Questions

The Section 106 Process



LOCATION MAP



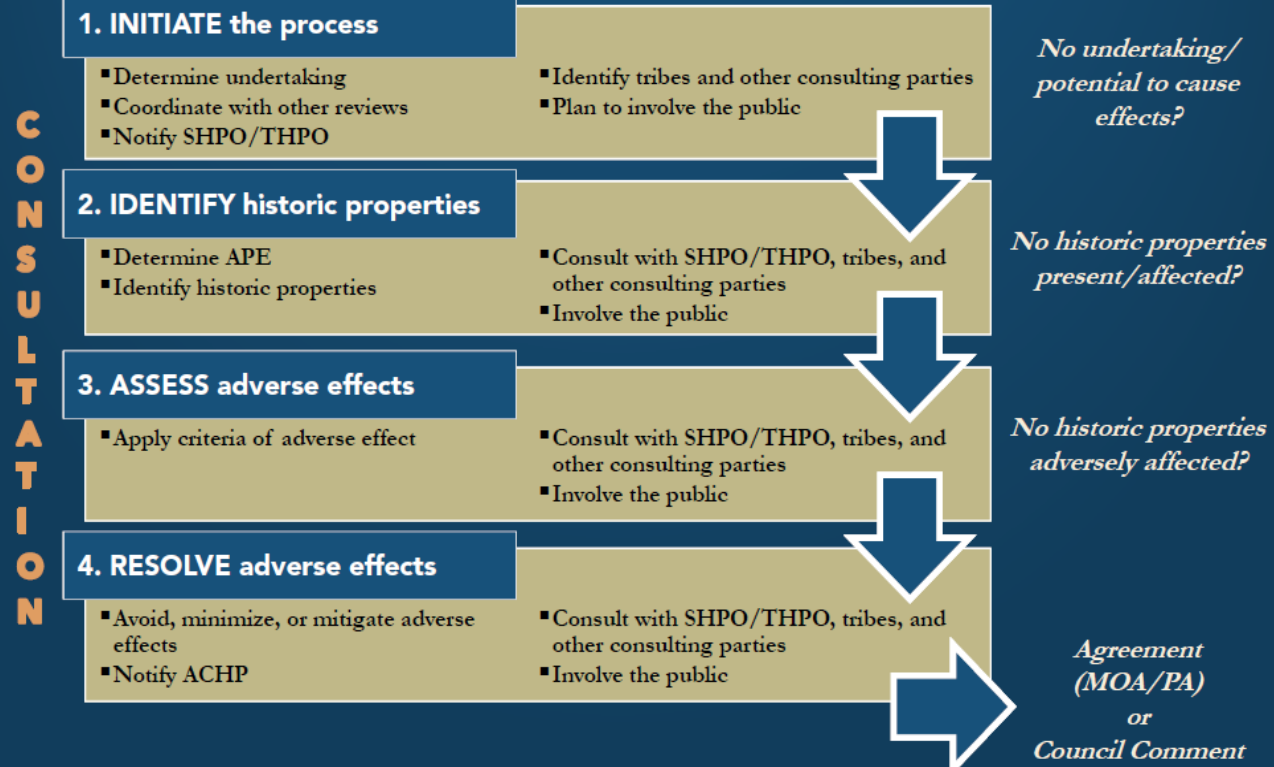
National Historic Preservation Act – Section 106 Review

- Section 106 of the National Historic Preservation Act of 1966, as amended, and its implementing regulations at 36 CFR Part 800.
- The process requires federal agencies to take into account the effects of their undertakings on architectural and archaeological historic properties and consult with consulting parties.



National Historic Preservation Act – Section 106 Review

THE SECTION 106 PROCESS



National Historic Preservation Act – Section 106 Review

Section 106 applies to:

- *Properties listed on or eligible for listing on the National Register of Historic Places (NRHP)*

Historic Properties include:

- *Buildings*
- *Structures*
- *Objects*
- *Districts*
- *Sites*

To be eligible for the NRHP, properties must meet at least one of the following criteria:

- A. *Associated with events that have made a significant contribution to the broad patterns of our nation's history*
- B. *Associated with the lives of significant persons in our past*
- C. *Embody the distinctive characteristics of a type, period, or method of construction, or that represent the work of a master, or that possess high artistic values, or that represent a significant and distinguishable entity whose components may lack individual distinction (**architecture**)*
- D. *That have yielded or may be likely to yield information important in history or prehistory (**archaeology**)*



National Historic Preservation Act – Section 106 Review



Major Participants in the Section 106 Review Process:

- *The Federal Agency (FHWA)*
- *The State Historic Preservation Office (DHR)*
- *The Applicant (City of Richmond)*
- *The Advisory Council on Historic Preservation (Independent federal agency)*



Consulting Parties

The Section 106 Process provides the public the opportunity to become a Consulting Party:

Consulting Parties:

- Individuals or organizations with a demonstrated interest in the project, including a legal or economic interest, and who are concerned about effects to historic properties. Examples include property owners; local, state, and national preservation organizations; community groups and neighborhood associations.
 - ✓ *May want to stay informed about the project (e.g., through public meetings, email distribution lists, project website)*
 - ✓ *Consulting Parties participate in the development of mitigation/treatment measures, agreement documents, etc.*



Consulting Parties



The Section 106 Process provides the public the opportunity to become a Consulting Party to:

- Learn and ask questions about the project
- Provide information on cultural resources and historic properties in the project area
- Discuss how the project might affect those resources



Consulting Parties

Your input in the Section 106 Process is important to us!

Your input helps us to:

- *Gain insight on the history of your community*
- *Identify and understand the cultural resources and historic properties that are important to you and your community*
- *Avoid, minimize, or mitigate impacts to these resources as a result of the project*
- *Identify ways to help the project to better fit in with its surrounding community*

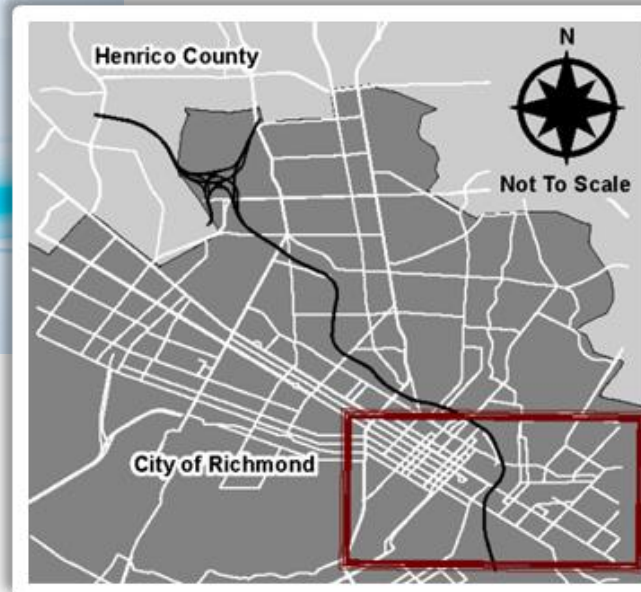
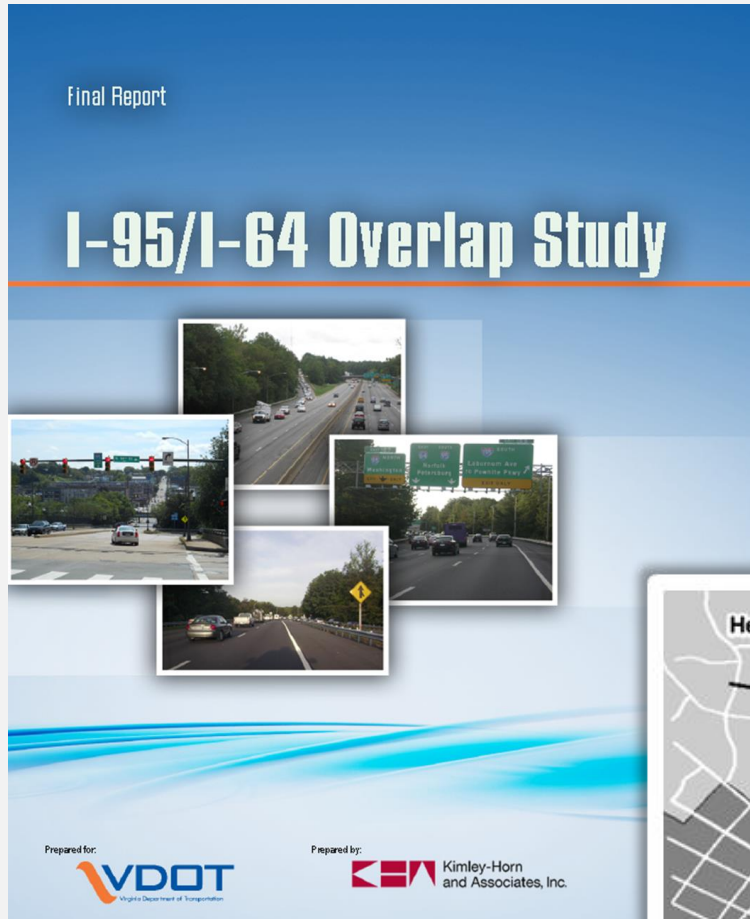


Consultation

- Initiated consultation with DHR via ePIX on May 5, 2018
 - *DHR concurred with the APE, general survey methodology, and recommended additional other consulting parties via letter dated June 13, 2018*
- Eighteen individuals and organizations were invited to become consulting parties via letter dated October 5, 2018
 - *Nine accepted the invitation*
- Eight federally-recognized tribes were invited to become consulting parties via letter from FHWA dated October 24, 2018
 - *None have responded thus far*
- At the request of FHWA, four state-recognized tribes were invited to become consulting parties via letter dated October 29, 2018
 - *None have responded thus far*



Project Background



Project Background

- Project is recommended as part of I-95/ I-64 Overlap Study (2013) for Broad Street Interchange Improvement Project
- Shockoe Valley Streets Improvement Project is required to Implement VDOT I-95 future Broad Street Interchange Improvement Project
- Project Is Fully Funded Through Smart Scale (HB2)-2017 (June 2016).
- Project Design initiated November 2017



Project Funding and Schedule

PE (Survey, Environmental, Design)=	\$2,584,530	2018-2020
RW (Right of Way and Easement Acquisition, Utility Relocation =	\$7,738,120	2019-2020
CN (Construction, Oversight, <u>Inspection, Contingencies) =</u>	<u>\$17,720,000</u>	<u>2021-2022</u>
TOTAL PROPOSED PROJECT FUNDING =	\$28,042,650	

Project is Federal Funded with zero funds from the City



Project Goals

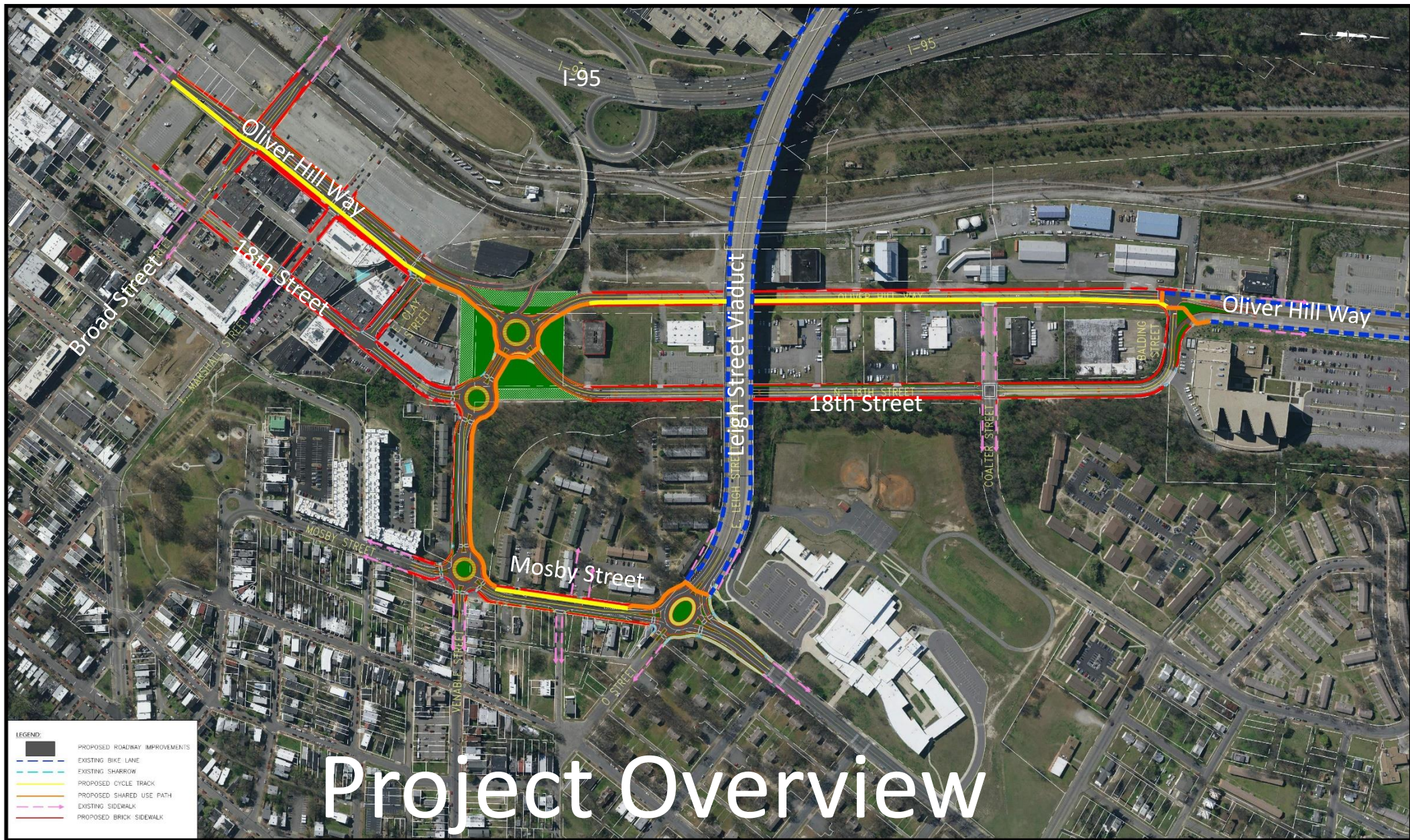
- **Improve Safety, Mobility, Accessibility, Circulation & Connectivity**
 - *Prioritize Bicycle and Pedestrian Routes and Connectivity*
 - *Ensure Access to Transit for All Users*
 - *Reduce Conflict Points for Vehicles, Bicycles, and Pedestrians*
 - *Improve Efficiency to all modes of Transportation*
- **Improve Multi-modal Transportation**
 - *Complete Streets Serving All Users – Develop a “Sense of Place”*
 - *Improve Mobility and Access to Union Hill and Church Hill Neighborhoods*
 - *Improve Safety Through Traffic Calming and Speed Reduction*
- **Environmental Sustainability**
 - *Preserve Cultural Resources – Historical and Archaeological*
 - *Minimize Impacts*
 - *Innovative, Healthful, Clean Solutions*



Project Goals

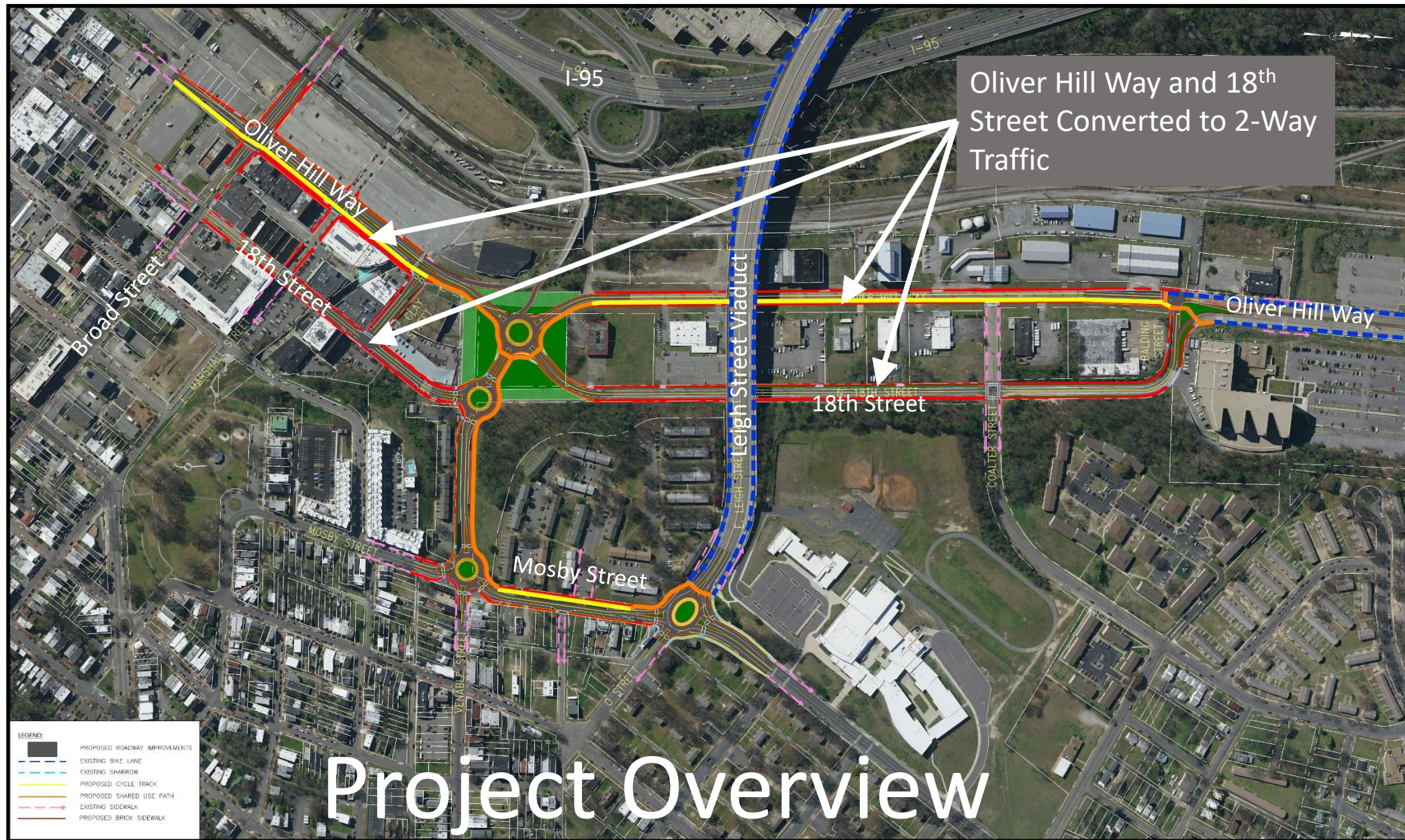
- Economic Development
 - Facilitate Investment in Neighborhood Through Improved Access
 - Two-Way Traffic on Oliver Hill Way and 18th Street
 - Encourage Mixed Use Development
 - Enhance Street Aesthetics
 - *Lighting*
 - *Walkability*
 - *Bicycle Facilities*
- Land Use
 - Provide Open Spaces
 - Improve Connectivity to All Modes of Travel





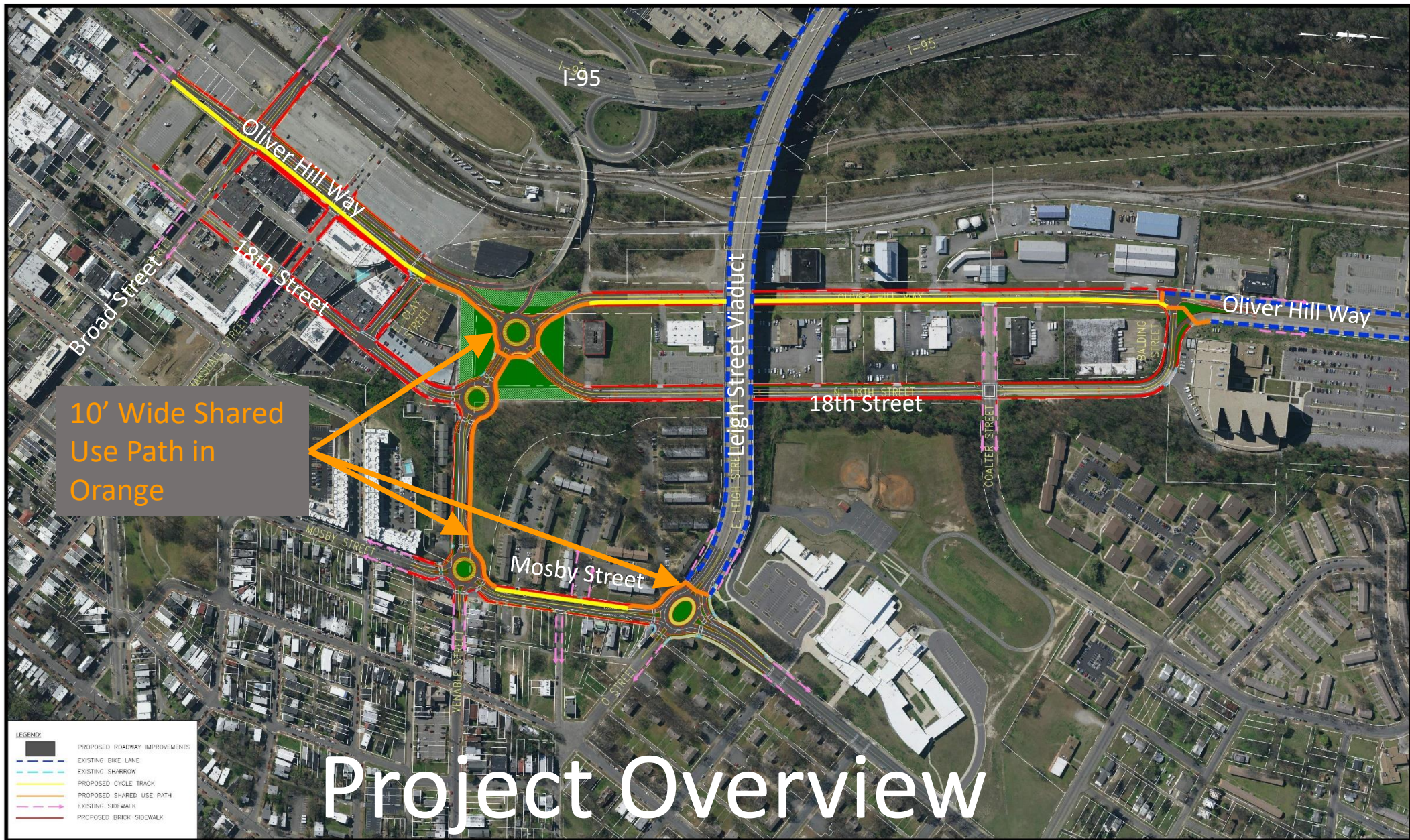
SHOCKOE VALLEY STREETS IMPROVEMENTS
PROPOSED PEDESTRIAN/BYCYCLE CONNECTIVITY MAP
 JANUARY 29, 2019
 N.T.S.

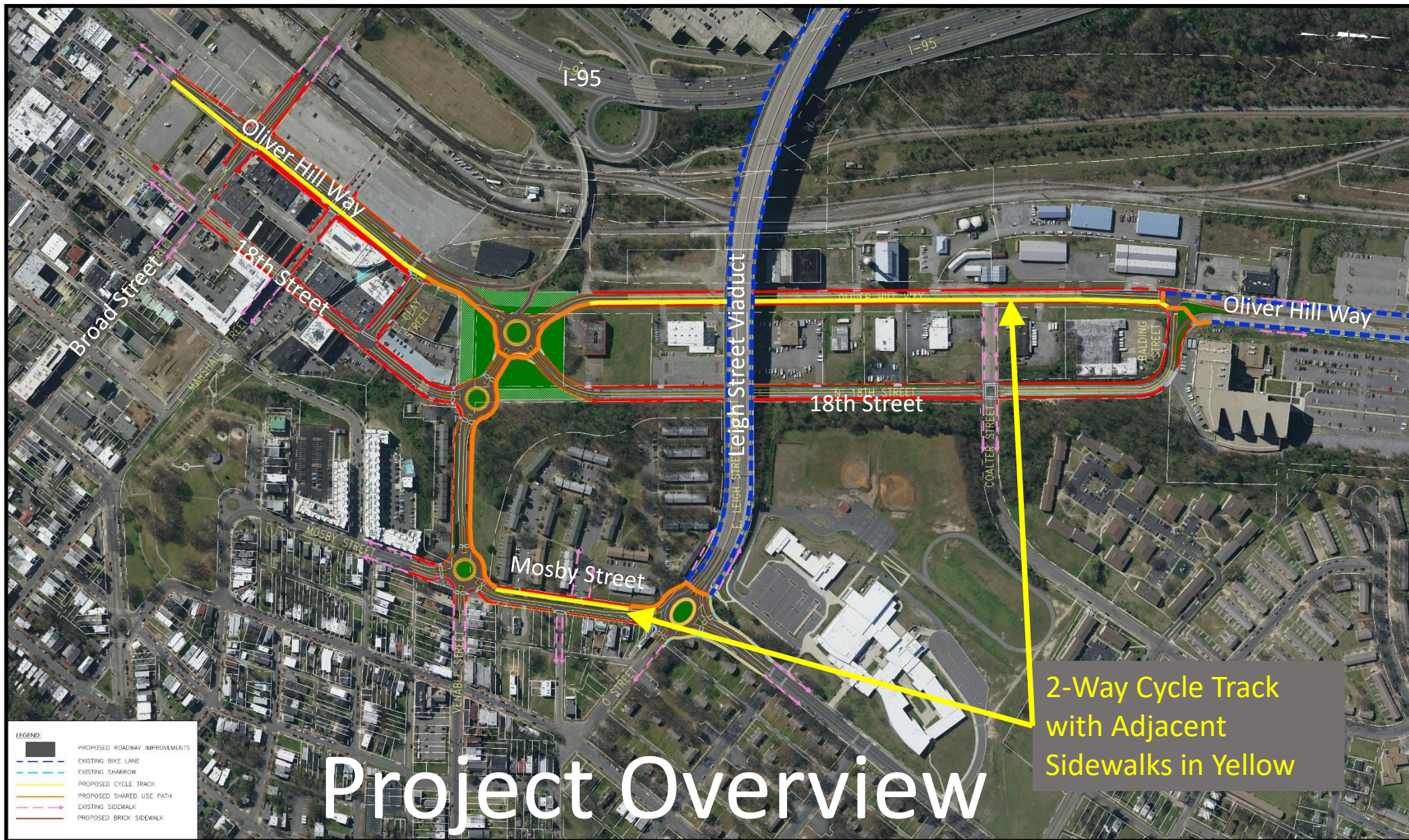




SHOCKOE VALLEY STREETS IMPROVEMENTS
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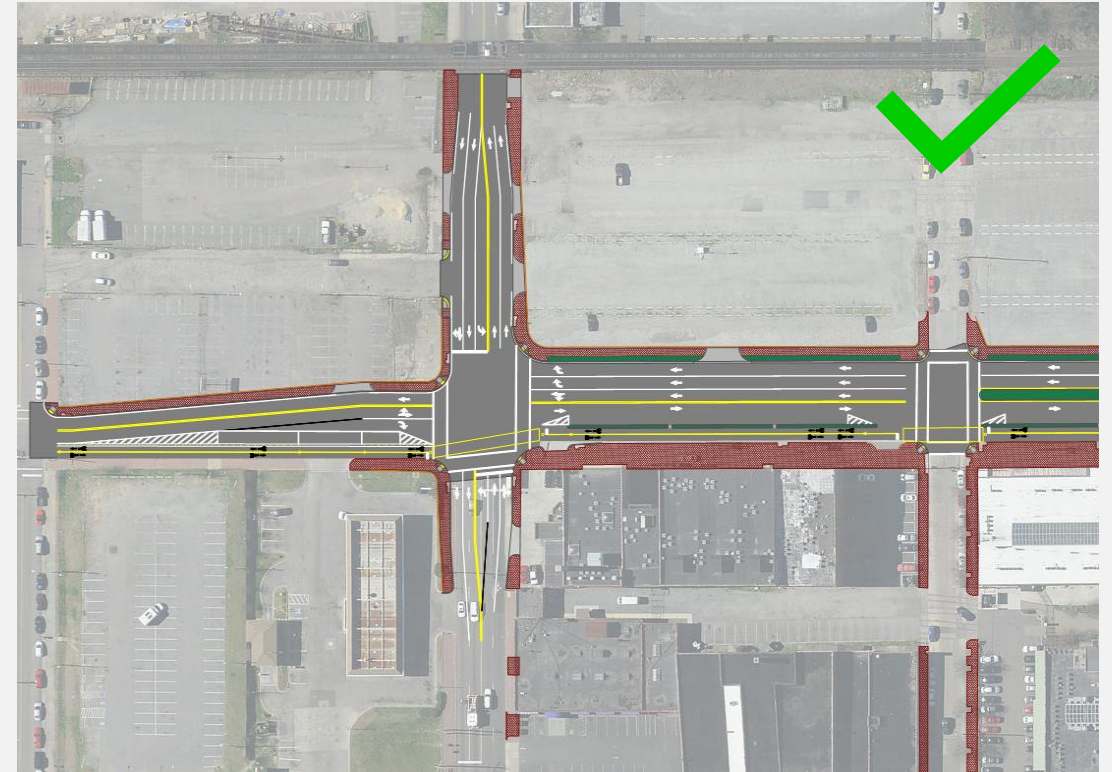




SHOCKOE VALLEY STREETS IMPROVEMENTS
PROPOSED PEDESTRIAN/BYCYCLE CONNECTIVITY MAP
JANUARY 29, 2019
N.T.S.



E. Broad St. / North 17th St. / Oliver Hill Way



Conventional Intersection

- *Reduces Impacts to Property and Historic District*
- *Alleviates Traffic Impacts to I-95 (Roundabout Impacts I-95)*
- *Provides Enhanced Pedestrian and Bicycle Accommodations*



Oliver Hill Way / Venable St. / 18th St.



Existing



Proposed

Roundabouts

- *Full Access from I-95 to Union Hill and Church Hill Neighborhoods*
- *Alleviates Backups onto I-95*
- *Traffic Calming*
- *Opportunity for Place Making*



Venable St. Looking East Across I-95



Existing



Proposed



Oliver Hill Way Looking South



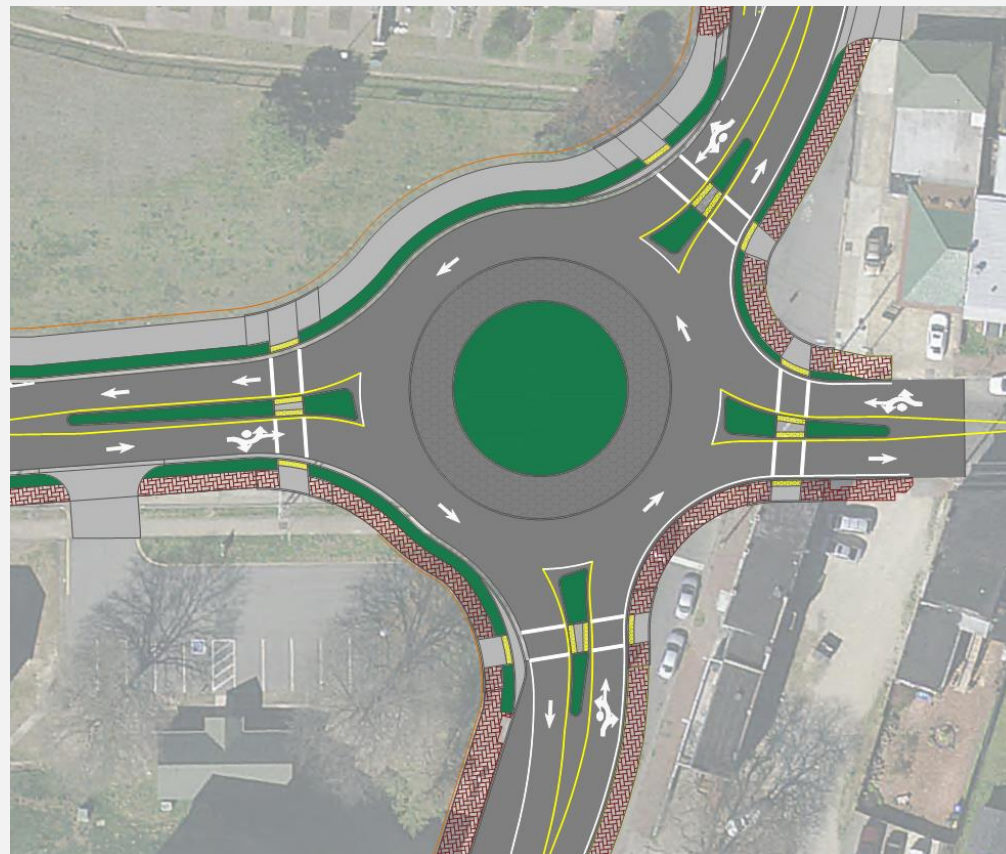
Existing



Proposed



Venable St. / Mosby St.

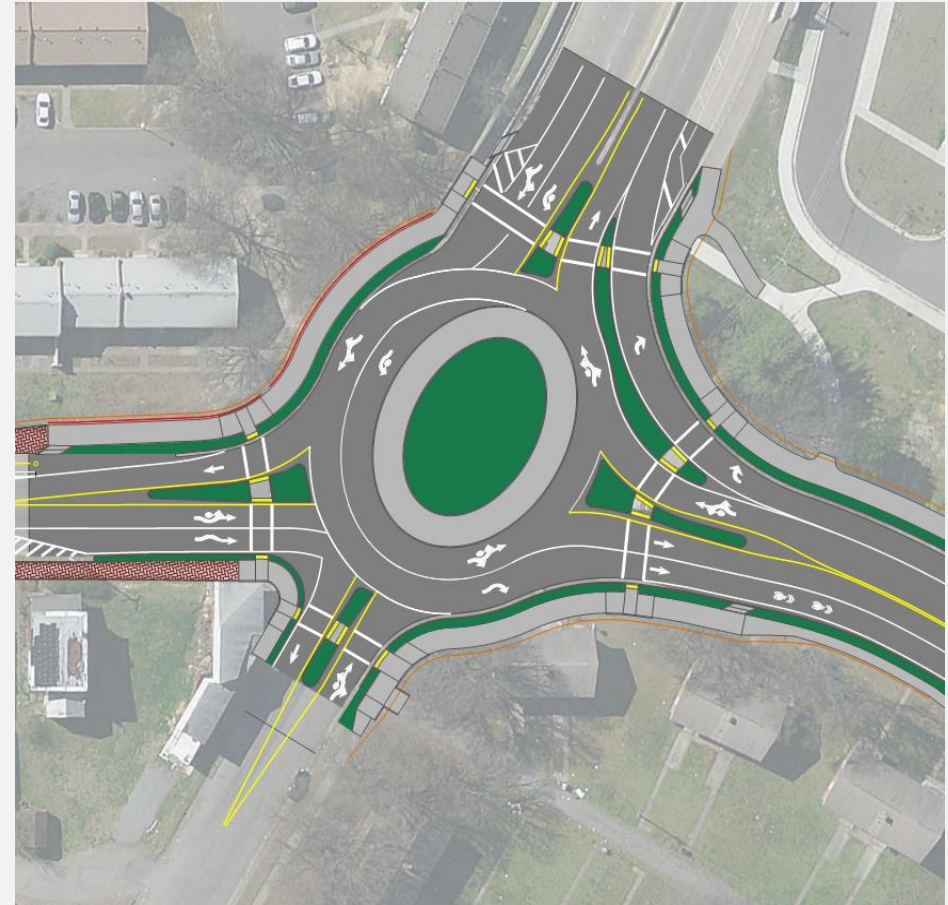
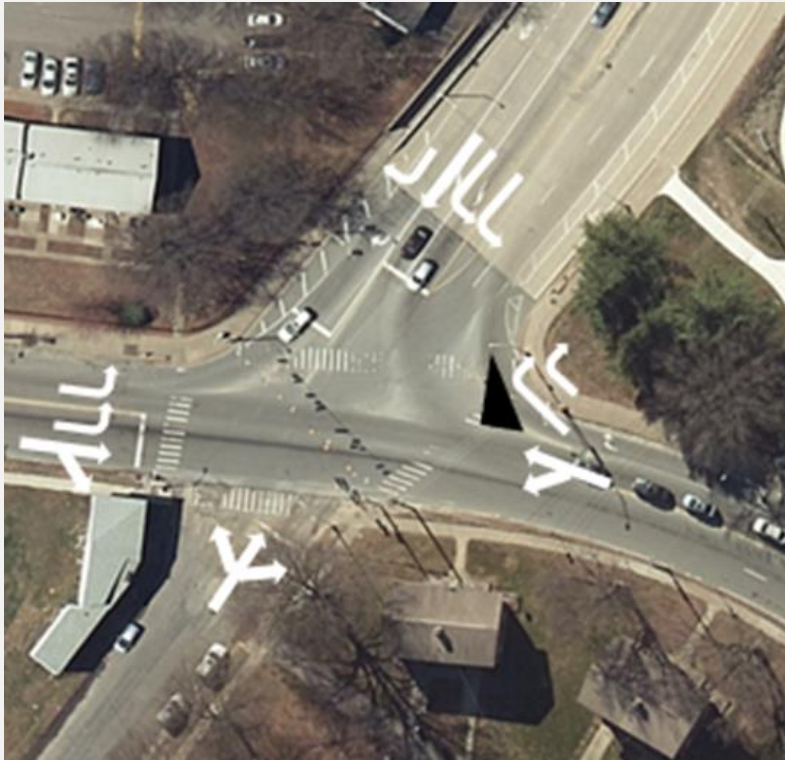


Roundabout

- *Improved Traffic Operations*
- *Improved Pedestrian Crossings at Intersection*
- *Reduces Vehicle Speeds in the Corridors*



Leigh St. Viaduct / Mosby St. / O St.

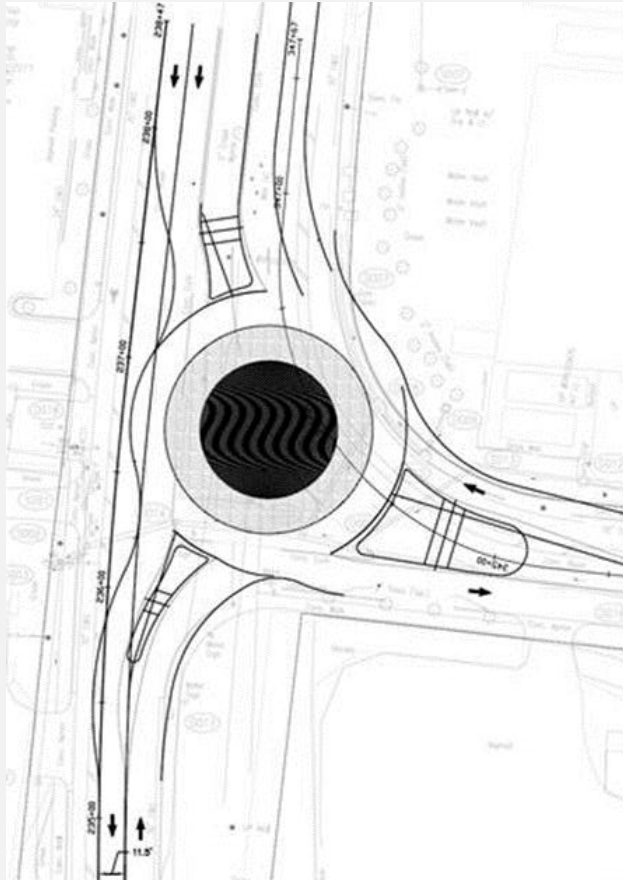


Roundabout

- *Improved Traffic Operations*
- *Improved Pedestrian Crossings at Intersection*
- *Reduces Vehicle Speeds in the Corridors*



Balding St. / Oliver Hill Way / 18th St.

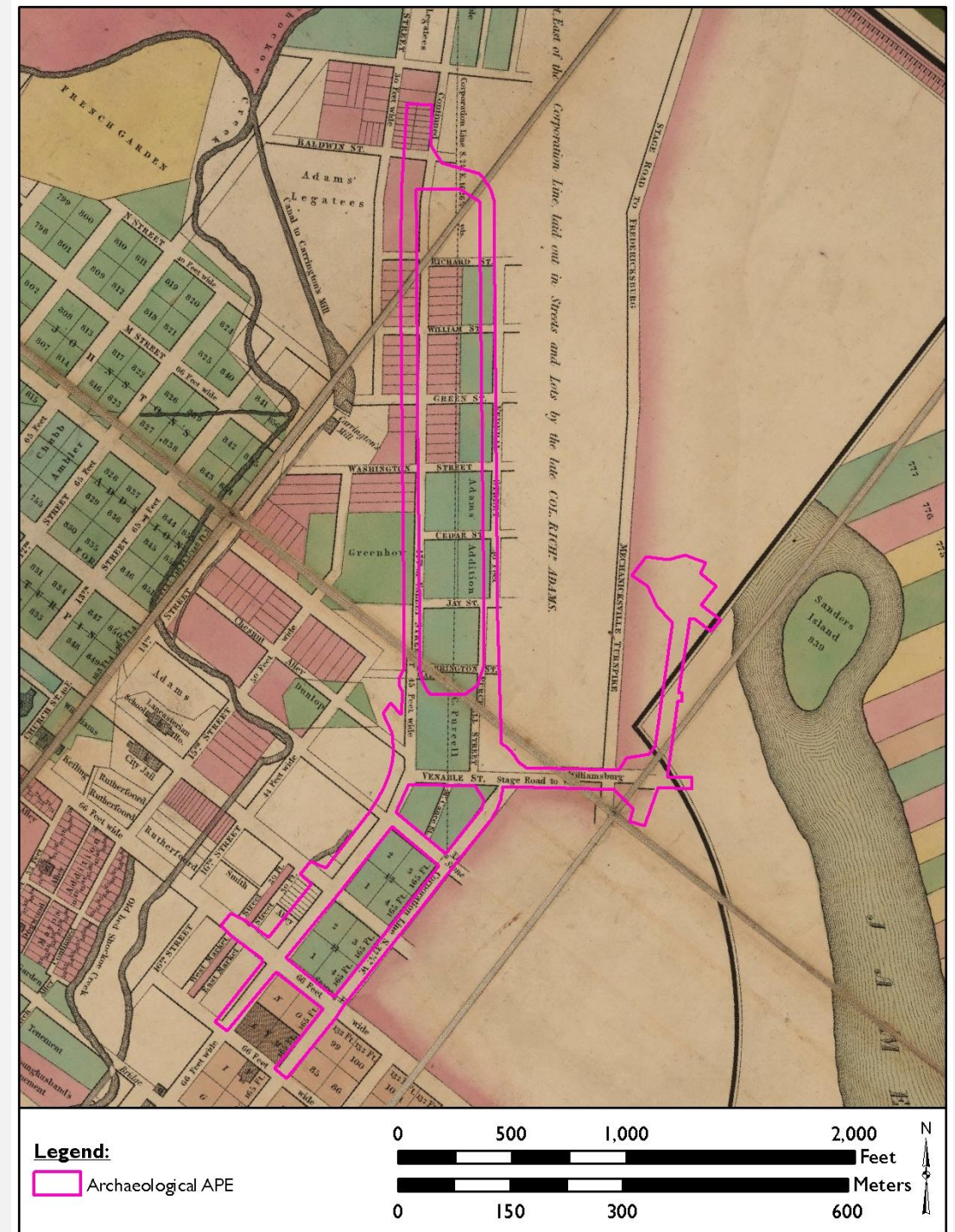
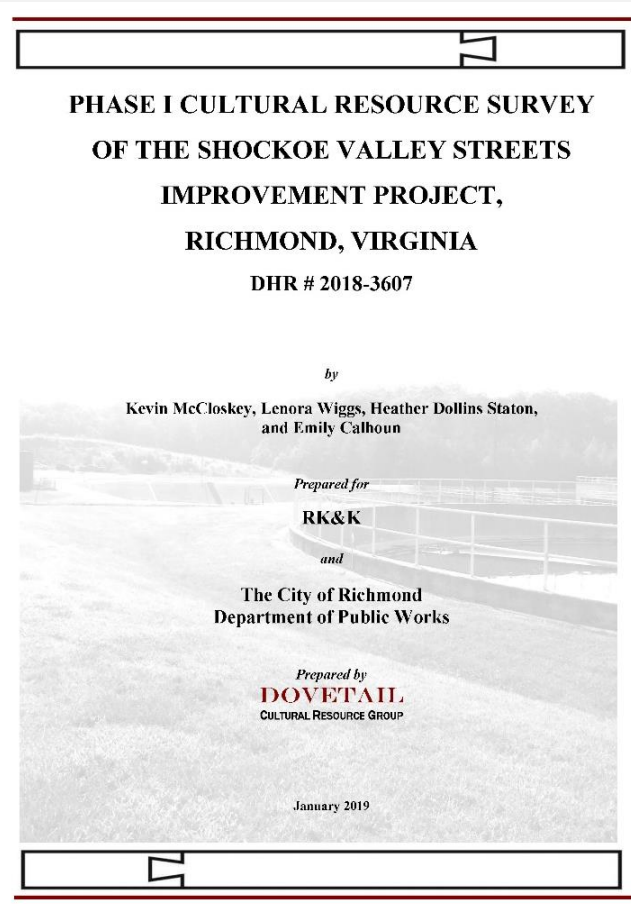


Conventional Intersection

- *Reduces Impacts to Properties*
- *Facilitates Bicycle Transition from Cycle Track to 1-Way*



Cultural Resource Studies to Date



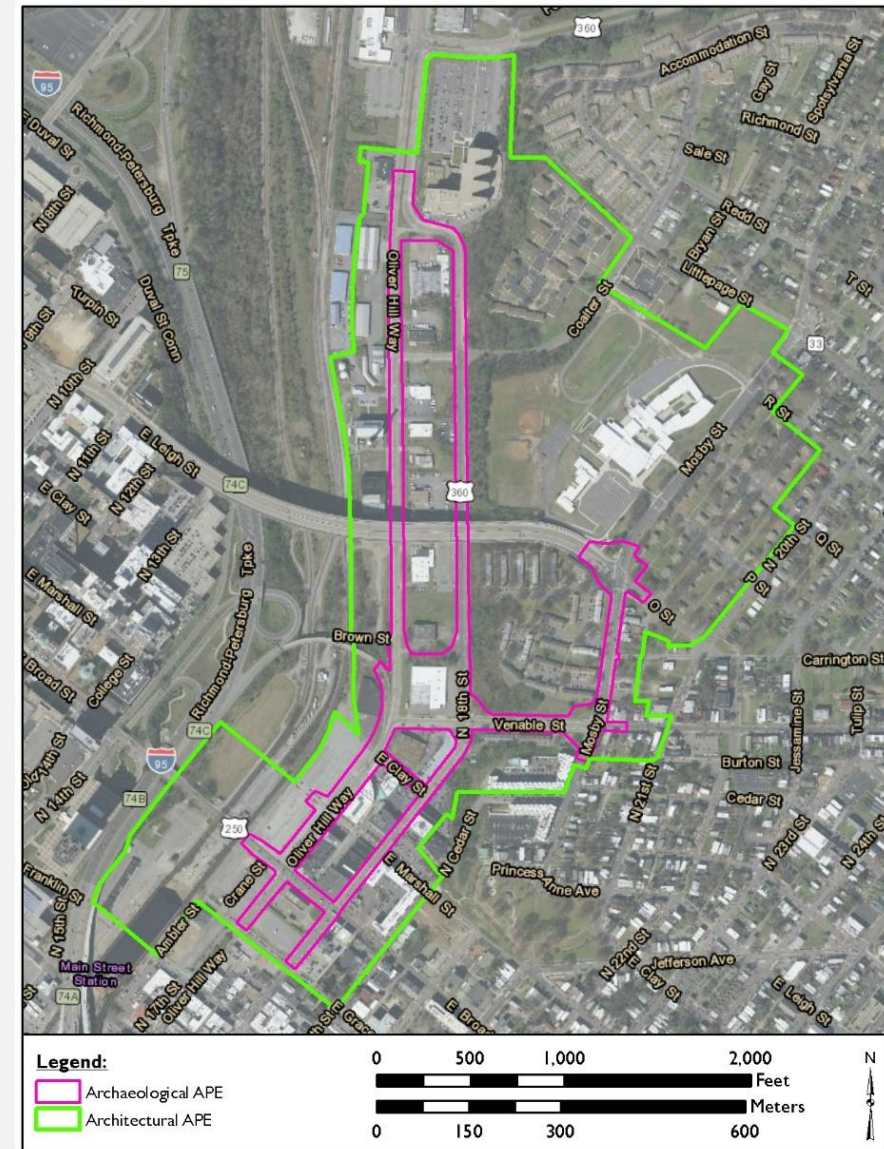
Cultural Resource Studies to Date

- Phase I Archaeological Survey – Permeable Surfaces

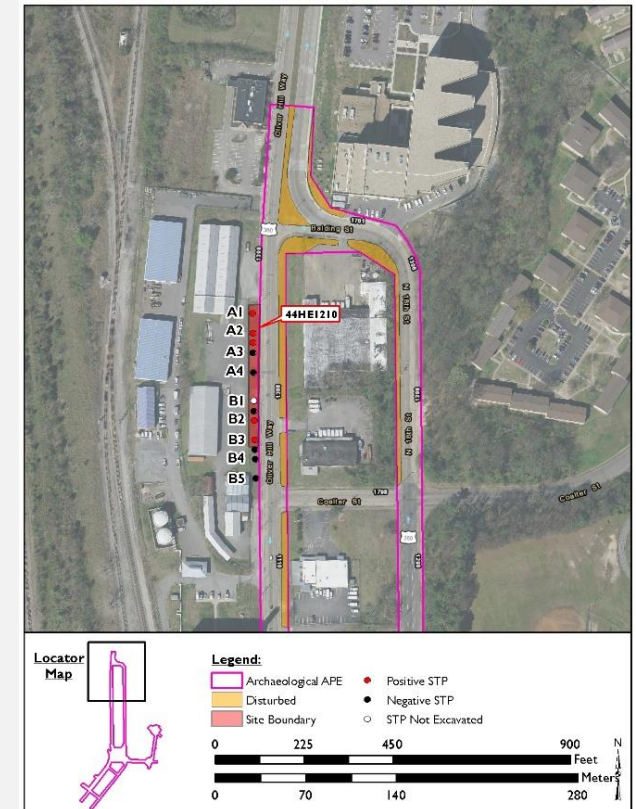
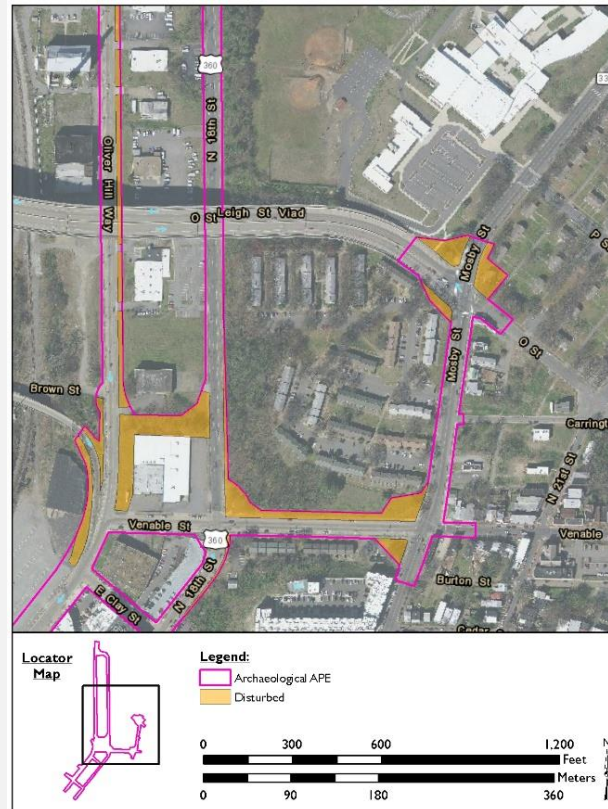
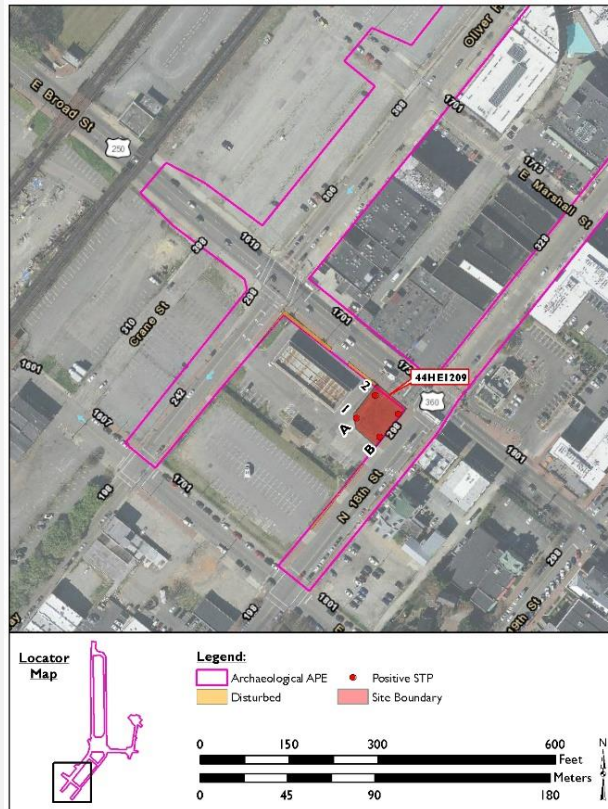
- *Pedestrian survey archaeological APE (in pink)*
- *Identify disturbed areas*
- *Identify potentially intact areas*
- *Shovel test survey in areas with pervious soils that appeared undisturbed*

- Historic Architectural Survey

- *Reevaluation of previously recorded resources*
- *Identification and evaluation of previous unrecorded resources that will be 50 years of age or older by 2020*



Phase I Archaeology Survey



- Majority of APE was disturbed by modern development, roadways, or underground utilities (orange) or covered in impervious, paved surfaces
- Two areas identified in APE for archaeological testing
 - *Two sites identified in APE—44HE1209 and 44HE1210*



Archaeological Sites Identified

- Broad St. at 17th St. (*Site 44HE1209*)

- Scatter of 19 historic and modern artifacts (vessel glass, brick, ironstone and whiteware ceramics, plastic, and post-1959 penny) dating to the 19th and 20th centuries recovered from disturbed fill layer
- Recommended **not eligible** for listing in the NRHP



Site 44HE1209, View Northeast

- Oliver Hill Way between Balding St. and Coalter St. (*Site 44HE1210*)

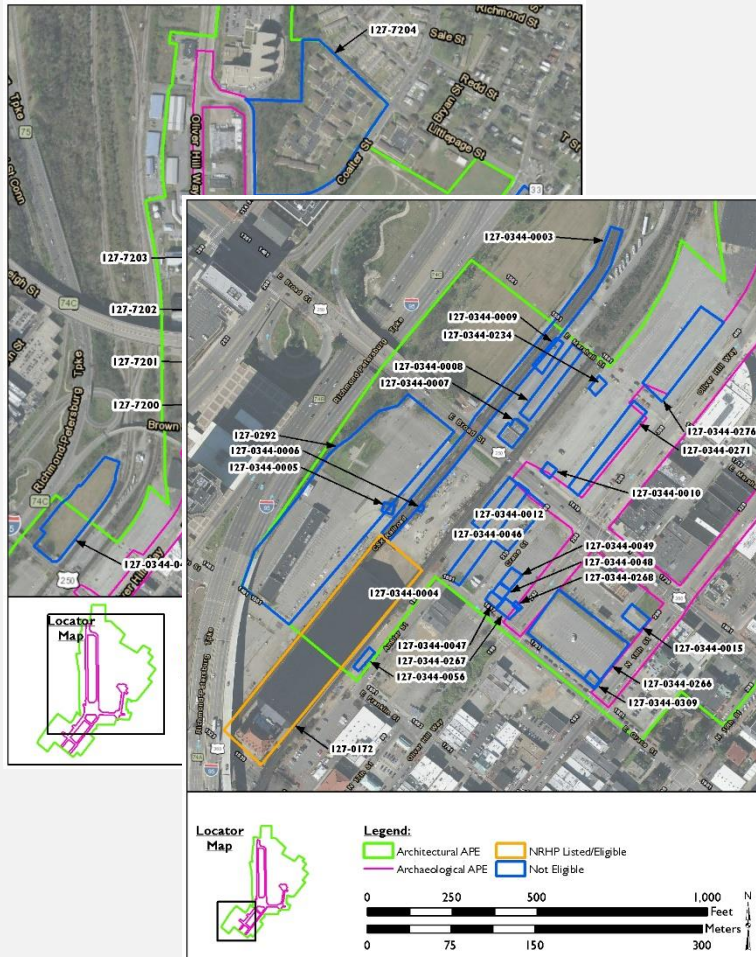
- Scatter of 13 historic and modern artifacts (vessel glass, ironstone and whiteware ceramics, a nail) and two prehistoric lithics (bipolar core and Middle to Late Archaic Halifax projectile point) recovered from disturbed and graded soils
- Recommended **not eligible** for listing in the NRHP



Site 44HE1210, View North



Historic Architectural Survey



- Reconnaissance-level documentation
 - *Nine newly identified (50 years of age or older by 2020)*
 - All recommended not individually eligible for listing in the NRHP
 - One resource contributes to the Shockoe Valley & Tobacco Row Historic District
 - *Seventy-nine previously identified resources resurveyed*
 - Seventy-five recommend not individually eligible for listing in the NRHP
 - Forty-eight contribute to the historic district in which they are located (Shockoe Valley & Tobacco Row Historic District or Union Hill Historic District)
 - Four resources remain listed on the NRHP: Main Street Station (127-0172), Shockoe Valley & Tobacco Row Historic District (127-0344), Union Hill Historic District (127-815), and Herod Seeds Inc. (127-6914)
- Eleven resources recently evaluated by DHR and not resurveyed
 - Two are eligible for listing in the NRHP: Winfree Cottage (127-6129) and Seaboard Air Line Railroad Corridor (127-6271)



Historic Properties

- For the purposes of Section 106, a total of six historic properties, those listed or considered eligible for listing in the NRHP, were identified within the project APE:
 - *Main Street Station (127-0172)*
 - *Shockoe Valley & Tobacco Row Historic District (127-0344)*
 - *Union Hill Historic District (127-815)*
 - *Herod Seeds Inc. (127-6914)*
 - *Winfree Cottage (127-6129)*
 - *Seaboard Air Line Railroad Corridor (127-6271)*
- Consideration is given to contributing resources within the historic districts



Next Steps

- Prepare an assessment of effects for historic properties as required under 36 CFR 800.5
- Develop a phased approach to completing the necessary additional archaeological work within impervious and disturbed areas
- Continue to refine the project design based on the results of additional cultural resource studies, input from agencies and consulting parties, and the public
- Continue to coordinate with DHR and Consulting Parties



Questions?

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804-340-6328

Adel Edward, City of Richmond
Project Manager, Department of Public Works
Adel.Edward@richmondgov.com
804-646-6584

Project Website:
WWW.SHOCKOEVALLEYSTREETS.COM

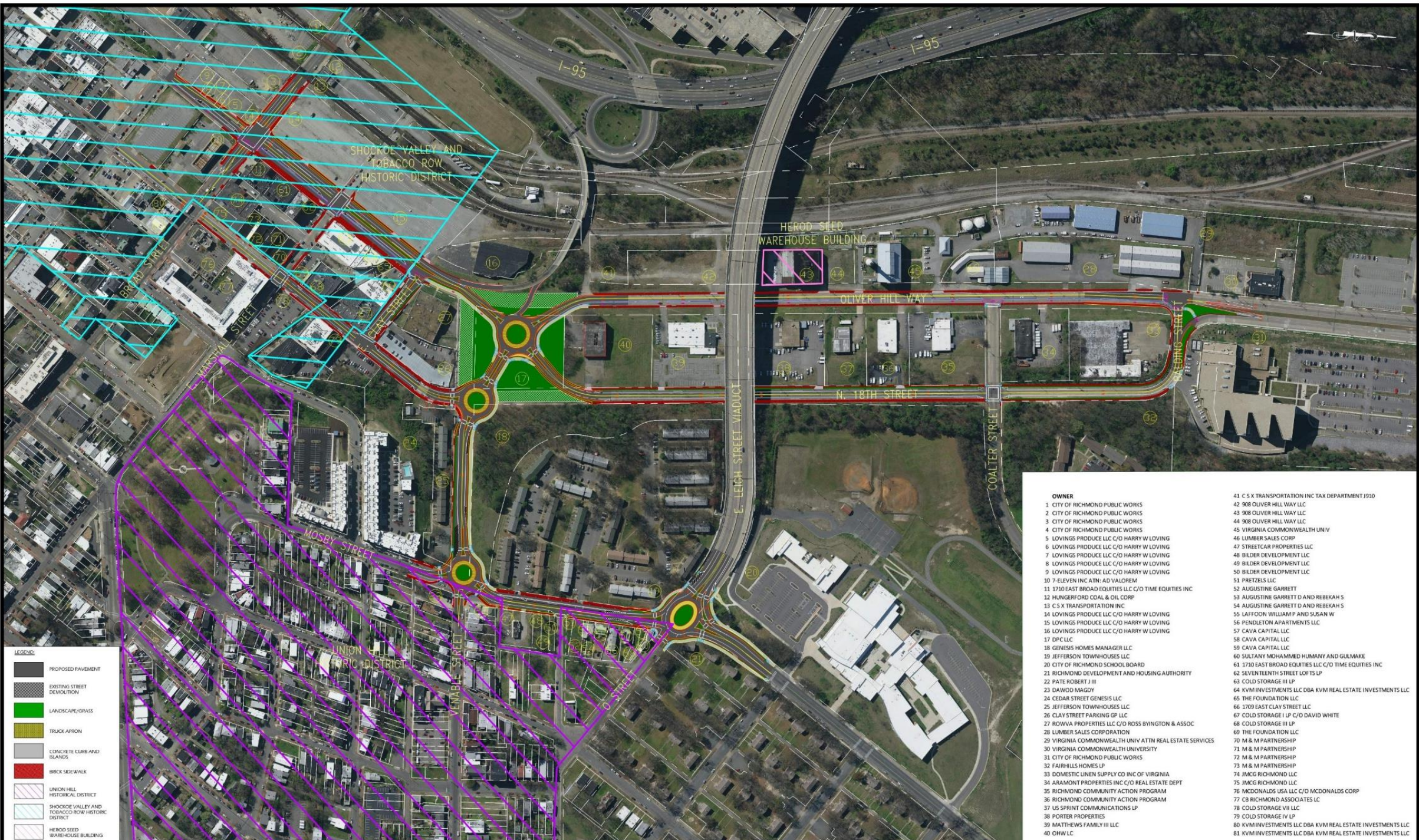




THANK YOU



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- LEGEND**
- PROPOSED PAVEMENT
 - EXISTING STREET DEMOLITION
 - LANDSCAPE/GRASS
 - TRUCK APRON
 - CONCRETE CURB AND ISLANDS
 - BRICK SIDEWALK
 - UNION HILL HISTORICAL DISTRICT
 - SHOCKOE VALLEY AND TOBACCO ROW HISTORIC DISTRICT
 - HEROD SEED WAREHOUSE BUILDING

- OWNER**
- | | |
|---|--|
| 1 CITY OF RICHMOND PUBLIC WORKS | 41 C S X TRANSPORTATION INC TAX DEPARTMENT J910 |
| 2 CITY OF RICHMOND PUBLIC WORKS | 42 908 OLIVER HILL WAY LLC |
| 3 CITY OF RICHMOND PUBLIC WORKS | 43 908 OLIVER HILL WAY LLC |
| 4 CITY OF RICHMOND PUBLIC WORKS | 44 908 OLIVER HILL WAY LLC |
| 5 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 45 VIRGINIA COMMONWEALTH UNIV |
| 6 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 46 LUMBER SALES CORP |
| 7 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 47 STREETCAR PROPERTIES LLC |
| 8 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 48 BILDER DEVELOPMENT LLC |
| 9 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 49 BILDER DEVELOPMENT LLC |
| 10 7-ELEVEN INC ATN: AD VALOREM | 50 BILDER DEVELOPMENT LLC |
| 11 1710 EAST BROAD EQUITIES LLC C/O TIME EQUITIES INC | 51 PRETZELS LLC |
| 12 HUNGERFORD COAL & OIL CORP | 52 AUGUSTINE GARRETT |
| 13 C S X TRANSPORTATION INC | 53 AUGUSTINE GARRETT D AND REBEKAH S |
| 14 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 54 AUGUSTINE GARRETT D AND REBEKAH S |
| 15 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 55 LAFFON WILLIAM P AND SUSAN W |
| 16 LOVINGS PRODUCE LLC C/O HARRY W LOVING | 56 PENDLETON APARTMENTS LLC |
| 17 DPC LLC | 57 CAVA CAPITAL LLC |
| 18 GENESIS HOMES MANAGER LLC | 58 CAVA CAPITAL LLC |
| 19 JEFFERSON TOWNHOUSES LLC | 59 CAVA CAPITAL LLC |
| 20 CITY OF RICHMOND SCHOOL BOARD | 60 SULTANY MOHAMMED HUMANY AND GULMAKE |
| 21 RICHMOND DEVELOPMENT AND HOUSING AUTHORITY | 61 1710 EAST BROAD EQUITIES LLC C/O TIME EQUITIES INC |
| 22 PATE ROBERT J III | 62 SEVENTEENTH STREET LOFTS LP |
| 23 DAVID MAGDY | 63 COLD STORAGE III LP |
| 24 CEDAR STREET GENESIS LLC | 64 KVM INVESTMENTS LLC DBA KVM REAL ESTATE INVESTMENTS LLC |
| 25 JEFFERSON TOWNHOUSES LLC | 65 THE FOUNDATION LLC |
| 26 CLAY STREET PARKING GP LLC | 66 1709 EAST CLAY STREET LLC |
| 27 ROWWA PROPERTIES LLC C/O ROSS BYINGTON & ASSOC | 67 COLD STORAGE I LP C/O DAVID WHITE |
| 28 LUMBER SALES CORPORATION | 68 COLD STORAGE III LP |
| 29 VIRGINIA COMMONWEALTH UNIV ATTN REAL ESTATE SERVICES | 69 THE FOUNDATION LLC |
| 30 VIRGINIA COMMONWEALTH UNIVERSITY | 70 M & M PARTNERSHIP |
| 31 CITY OF RICHMOND PUBLIC WORKS | 71 M & M PARTNERSHIP |
| 32 FAIRHILLS HOMES LP | 72 M & M PARTNERSHIP |
| 33 DOMESTIC LINEN SUPPLY CO INC OF VIRGINIA | 73 JACQ RICHMOND LLC |
| 34 ARAMONT PROPERTIES INC C/O REAL ESTATE DEPT | 74 JACQ RICHMOND LLC |
| 35 RICHMOND COMMUNITY ACTION PROGRAM | 75 JACQ RICHMOND LLC |
| 36 RICHMOND COMMUNITY ACTION PROGRAM | 76 MCDONALDS USA LLC C/O MCDONALDS CORP |
| 37 US SPRINT COMMUNICATIONS LP | 77 CB RICHMOND ASSOCIATES LLC |
| 38 PORTER PROPERTIES | 78 COLD STORAGE VII LLC |
| 39 MATTHEWS FAMILY III LLC | 79 COLD STORAGE IV LP |
| 40 OHW LC | 80 KVM INVESTMENTS LLC DBA KVM REAL ESTATE INVESTMENTS LLC |
| | 81 KVM INVESTMENTS LLC DBA KVM REAL ESTATE INVESTMENTS LLC |